#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)		
by KWAME RAOUL, Attorney General	)		
of the State of Illinois,	)		
	)		
Complainant,	)		
	)		
v.	)	PCB No	
	)	(Enforcement – Air)	
H.B. FULLER COMPANY,	)		
a Minnesota corporation, d/b/a	)		
Adhesive Systems Inc.,	)		
•	)		
Respondent.	)		

### **NOTICE OF FILING**

To: **H. Max Kelln** 

Faegre Drinker Biddle & Reath LLP 300 N. Meridian Street, Suite 2500 Indianapolis, Indiana 46204 h.max.kelln@faegredrinker.com

PLEASE TAKE NOTICE that on the 2<sup>nd</sup> day of June, 2020, I filed with the Clerk of the Illinois Pollution Control Board a Complaint, Motion to Request Relief from Hearing Requirement with Respondent, H.B. Fuller Company, and Stipulation and Proposal for Settlement, copies of which are attached hereto and are hereby served upon you.

PEOPLE OF THE STATE OF ILLINOIS KWAME RAOUL Attorney General of the State of Illinois

By: /s/ Karen W. Howard
KAREN W. HOWARD
Assistant Attorney General
Environmental Bureau North
69 W. Washington Street, Suite 1800
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(312) 814-5361

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### **CERTIFICATE OF SERVICE**

I, KAREN W. HOWARD, an Assistant Attorney General, do certify that I caused to be mailed this 2nd day of June, 2020, the foregoing Complaint, Motion for Request Relief from Hearing, Stipulation and Proposal for Settlement, and Notice of Filing with Respondent, H.B. Fuller Company, by electronic mail with receipt notification requested to the person listed on the Notice of Filing on June 2, 2020.

/s/ Karen W. Howard KAREN W. HOWARD Assistant Attorney General Environmental Bureau 69 W. Washington Street, Suite 1800 Chicago, IL 60602 (312) 814-5361

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney General	)	
of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
v.	) PCB No	
	) (Enforcement	nt – Air)
H.B. FULLER COMPANY,	)	
a Minnesota corporation, successor to	)	
Adhesive Systems Inc.,	)	
	)	
Respondent.	)	

### **COMPLAINT**

The Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, on his own motion and at the request of the Illinois Environmental Protection Agency, complains of the Respondent, H.B. FULLER COMPANY, a Minnesota corporation, successor to Adhesive Systems Inc., as follows:

#### **COUNT I**

# FAILURE TO TIMELY SUBMIT COMPLETE AND ACCURATE ANNUAL EMISSIONS REPORT FOR CORSAIR FACILITY

1. This Complaint is brought on behalf of the People of the State of Illinois by Kwame Raoul, Attorney General of the State of Illinois, on his own motion and at the request of the Illinois Environmental Protection Agency ("Illinois EPA"), against H.B. FULLER COMPANY, a Minnesota corporation, ("Respondent") successor to Adhesive Systems Inc., pursuant to Section 31 of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31 (2018).

- 2. The Illinois EPA is an administrative agency of the State of Illinois created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2018), and is charged, *inter alia*, with the duty of enforcing the Act.
- 3. At all times relevant to this Complaint, H.B. Fuller Company was and is a Minnesota corporation authorized to transact business in the State of Illinois and is the successor to Adhesive Systems Inc.
- 4. In 2018, on a date best known to Respondent, H.B. Fuller Company purchased Adhesive Systems Inc., including two facilities in Frankfort, Will County, Illinois.
- 5. At all times relevant to this Complaint, Respondent or its predecessor Adhesive Systems Inc. owned and operated a cyanoacrylate plant located at 9411 Corsair, Frankfort, Illinois 60423 ("Corsair Facility).
  - 6. Respondent owns and operates emission sources at the Corsair Facility.
- 7. During the calendar year 2018, Respondent or its predecessor Adhesive Systems Inc. owned and operated one or more of the following emission units and/or air pollution control equipment at the Corsair Facility: one condenser; one scrubber; one 200-gallon Ross mixer for methyl methylacrolyate ("MMA"); one 200-gallon Ross mixer for MMA; one 50-gallon Zanelli mixer for cyanoacrolyate (CA); one 20-gallon Gaeber mixer for MMA; one 877-gallon distilled CA monomer tank; one 734-gallon MMA monomer tank; one 1,116-gallon Gorilla glue formulation tank; one 734-MMA monomer tank; and solvent cleaning operations (together "Corsair Emission Units").

- 8. During the calendar year 2018 and during other dates better known to Respondent, the Corsair Emission Units were and/or are capable of emitting particulate matter ("PM") and volatile organic materials ("VOM") to the atmosphere.
- 9. On November 18, 1994, Illinois EPA issued Adhesive Systems Inc., predecessor to Respondent, a Lifetime Operating Permit ("Air Permit") for operations at the Corsair Facility. The Air Permit authorized the operation of emissions units and/or air pollution control equipment consisting of a condenser and scrubber at the Corsair Facility.
- 10. On March 11, 2020, Illinois EPA issued Respondent a Revised Lifetime Operating Permit for operations at the Corsair Facility authorizing Respondent to operate emission units and/or air pollution control equipment consisting of the following: one 200-gallon Ross mixer for methyl methylacrolyate ("MMA"); one 200-gallon Ross mixer for MMA; one 50-gallon Zanelli mixer for cyanoacrolyate (CA); one 20-gallon Gaeber mixer for MMA; one 877-gallon distilled CA monomer tank; one 734-gallon MMA monomer tank; one 1,116-gallon Gorilla glue formulation tank; one 734-MMA monomer tank; and solvent cleaning operations.
  - 11. Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), provides as follows:

    No person shall:
    - (a) Cause or threaten or allow the discharge or emission of any contaminant into the environment in any State so as to cause or tend to cause air pollution in Illinois, either alone or in combination with contaminants from other sources, or so as to violate regulations or standards adopted by the Board under this Act.
- 12. Section 3.315 of the Act, 415 ILCS 5/3.315 (2018), provides the following definition:

"Person" is any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns.

- 13. Respondent is a "person" as that term is defined in Section 3.315 the Act, 415 ILCS 5/3.315 (2018).
- 14. Section 3.165 of the Act, 415 ILCS 5/3.165 (2018), provides the following definition:

"Contaminant" is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

- 15. PM and VOM are "contaminants" as that term is defined by Section 3.165 of the Act, 415 ILCS 5/3.165 (2018).
- 16. Section 201.302(a) of the Illinois Pollution Control Board ("Board") Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), provides as follows:

The owner or operator of any emission unit or air pollution control equipment meeting the applicability criteria contained in 35 Ill. Adm. Code 254.102 shall submit to the Agency as a minimum, annual reports detailing the nature, specific emission units and total annual quantities of all specified air contaminant emissions; provided, however, that the Agency may require more frequent reports when necessary to accomplish the purposes of the Act and this Chapter.

17. Section 254.102(b) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.102(b), provides as follows:

Subpart C of this Part applies to the owner or operator of any source of regulated air pollutants required to have an operating permit in accordance with 35 Ill. Adm. Code 201 that is not subject to subsection (a) of this Section.

18. Respondent was and is required to have an operating permit in accordance with 35 Ill. Adm. Code 201, and therefore meets the applicability criteria contained in Section 254.102(b) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.102(b).

19. Section 254.132(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a), provides as follows:

Failure to file a complete Annual Emissions Report by the applicable deadlines prescribed in Section 254.137(a) of this Subpart shall be a violation of this Part and 35 Ill. Adm. Code 201.302(a).

20. Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a), provides as follows:

All Annual Emissions Reports are due by May 1 of the year following the calendar year in which the emissions took place.

21. Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370, provides the following definition:

"Owner or operator" means any person who owns, operates, leases, controls, or supervises a source, an emission unit or air pollution control equipment."

- 22. Respondent is an "owner or operator" as that term is defined by Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370.
- 23. Section 211.1950 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.1950, provides the following definition:

"Emission unit" means any part or activity at a stationary source that emits or has the potential to emit any air pollutant."

24. Section 211.6370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.6370, provides the following definition:

"Stationary source" means any building, structure, facility or installation that emits or may emit any air pollutant.

25. Section 211.370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.370, provides the following definition:

"Air pollutant" means an air pollution agent or combination of such agents, including any physical, chemical, biological, radioactive (including source

material, special nuclear material, and byproduct material) substance or matter which is emitted into or otherwise enters the atmosphere. Such term includes any precursors to the formation of any air pollutant, to the extent that the relevant statute or rule has identified such precursor or precursors for particular purpose for which the term "air pollutant" is used.

- 26. The Corsair Facility is a "stationary source" comprised of "emission units" that emit "air pollutants" as those terms are defined in Sections 211.6370, 211.1950, and 211.370, respectively, of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.6370, 211.1950, and 211.370.
- 27. Respondent, as the owner or operator of emissions units, is required pursuant to Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a), to submit Annual Emissions Reports ("AERs") to the Illinois EPA each year by May 1 for the preceding calendar year.
- 28. On August 13, 2019, Respondent submitted its Corsair Facility AER for calendar year 2018, 104 days late.
- 29. By failing to timely submit a complete and accurate AER for the Corsair Facility for calendar year 2018, Respondent violated Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a). Respondent thereby violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2018).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an Order against Respondent, H.B. FULLER COMPANY, a Minnesota corporation, successor to Adhesive Systems Inc., as to Count I in relation to Respondent's Corsair Facility as follows:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a);
- 3. Ordering Respondent to cease and desist from any future violations of Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a);
- 4. Assessing a civil penalty against the Respondent of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and pertinent regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation;
- 5. Taxing all costs in this action, including but not limited to, attorney, expert witness and consultant fees against Respondent; and
  - 6. Granting such other relief as this Board deems appropriate and just.

#### **COUNT II**

# FAILURE TO TIMELY SUBMIT COMPLETE AND ACCURATE ANNUAL EMISSIONS REPORT FOR FEY FACILITY

- 1-19. The Complainant realleges and incorporates by reference herein paragraphs 1 through 4, and 11 through 25 of Count I as paragraphs 1 through 19 of this Count II.
- 20. From at least March 2018, or on a date better known to Respondent, to the date of filing this Complaint, Respondent or its predecessor Adhesive Systems Inc. owned and operated

an adhesives and sealants manufacturing operation facility located at 9001 West Fey Drive, Frankfort, Will County, Illinois 60423 ("Fey Facility").

- 21. Respondent owns and operates emission sources at the Fey Facility, which include six adhesive mixers; one portable dust collector; one 600-gallon above ground storage tank; one formulation tank; one adhesive reactor; one adhesive receiver, MMA and CA packaging lines; one distillation unit; two compressors; and one 8-ton capacity chiller (together "Fey Emission Units").
- 22. The Fey Emission Units were and/or are capable of emitting particulate matter ("PM") and volatile organic materials ("VOM") to the atmosphere.
- 23. On October 31, 2017, Illinois EPA issued Adhesive Systems Inc. a Joint Construction and Lifetime Operating Permit ("Air Permit") for operations at the Fey Facility. The Air Permit authorized the operation of the Fey Emission Units and requires that Respondent submit an Annual Emission Report.
- 24. The Fey Facility is a "stationary source" comprised of "emission units" that were and/or are capable of emitting "air pollutants" as those terms are defined in Sections 211.6370, 211.1950, and 211.370, respectively, of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.6370, 211.1950, and 211.370.
- 25. Respondent, as the owner or operator of emissions units, is required pursuant to Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a), to submit Annual Emissions Reports ("AERs") to the Illinois EPA each year by May 1 for the preceding calendar year.
- 26. On July 16, 2019, Respondent submitted its Fey Facility AER for calendar year 2018, approximately 76 days late.

27. By failing to timely submit a complete and accurate AER for the Fey Facility for calendar year 2018, Respondent violated Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a). Respondent thereby also violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2018).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an Order against Respondent, H.B. FULLER COMPANY, a Minnesota corporation, successor to Adhesive Systems Inc., as to Count II in relation to Respondent's Fey Facility as follows:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a);
- 3. Ordering Respondent to cease and desist from any future violations of Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a);
- 4. Assessing a civil penalty against the Respondent of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and pertinent regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation;

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- 5. Taxing all costs in this action, including but not limited to, attorney, expert witness and consultant fees against Respondent; and
  - 6. Granting such other relief as this Board deems appropriate and just.

PEOPLE OF THE STATE OF ILLINOIS by Kwame Raoul, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

BY:\_\_s/s Elizabeth Wallace\_ ELIZABETH WALLACE, Chief Environmental Bureau

Of Counsel:
Karen W. Howard
Assistant Attorney General
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Secondary: mcacaccio@atg.state.il.us

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney General	)	
of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
V.	) PCB No	
	) (Enforcement – Air)	
H.B. FULLER COMPANY,	)	
a Minnesota corporation, successor to	)	
Adhesive Systems Inc.,	)	
	)	
Respondent.	)	

# MOTION FOR RELIEF FROM HEARING REQUIREMENT AND NOTICE OF ELECTRONIC SERVICE

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2018), moves that the Illinois Pollution Control Board ("Board") grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2018). In support of this motion, Complainant states as follows:

- 1. The Complaint in this matter alleges violations of Section 9(a) of the Act, 415 ILCS 5/9(a) (2018), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a).
- 2. Complainant is filing the Complaint with the Board simultaneously with this Motion and a Stipulation and Proposal for Settlement.
  - 3. The Respondent agrees to accept service of the Complaint via electronic mail.

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4. The parties have reached agreement on all outstanding issues in this matter.

5. This agreement is presented to the Board in a Stipulation and Proposal for

Settlement filed this same date.

6. All parties agree that a hearing on the Stipulation and Proposal for Settlement is

not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2)

of the Act, 415 ILCS 5/31(c)(2) (2018).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests

that the Board grant this motion for relief from the hearing requirement set forth in Section

31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2018).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

KWAME RAOUL

Attorney General

State of Illinois

BY: \_/s/ Karen W. Howard\_\_\_

Karen W. Howard

Assistant Attorney General

Environmental Bureau

Illinois Attorney General's Office

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DATE: June 2, 2020

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# BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
Complainant,	)	
v.	Ś	PCB No.
H.B. FULLER COMPANY, a Minnesota corporation, successor to Adhesive Systems Inc.,	) )	(Enforcement - Air)
Respondent.	)	

# STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY ("Illinois EPA"), and H.B. FULLER COMPANY, a Minnesota corporation, ("Respondent"), successor to Adhesive Systems Inc., (collectively "Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1, et seq. (2018), Board's regulations, and Illinois EPA regulations alleged in the Complaint except as otherwise provided herein. It is the intent of the Parties to the Stipulation that it be a final adjudication of this matter.

# I. STATEMENT OF FACTS

#### A. Parties

- 1. On May \_\_\_, 2020, a Complaint was filed on behalf of the People of the State of Illinois by Kwame Raoul, Attorney General of the State of Illinois, on his own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2018), against the Respondent.
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2018).
- At all times relevant to the Complaint, Respondent was and is a Minnesota corporation in good standing that is authorized to transact business in the State of Illinois.
- 4. At all times relevant to the Complaint, Respondent or its predecessor Adhesive Systems Inc. owned and operated a cyanoacrylate plant located at 9411 Corsair, Frankfort, Will County, Illinois 60423 ("Corsair Facility).
- 5. At all times relevant to the Complaint, Respondent or its predecessor Adhesive Systems Inc. owned and operated an adhesives and sealants manufacturing operation facility located at 9001 West Fey Drive, Frankfort, Will County, Illinois 60423 ("Fey Facility").

# B. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act, Board regulations, and Illinois EPA regulations:

Count I: Failure to Timely Submit a Complete and Accurate Annual Emissions Report for Calendar Year 2018 for the Corsair Facility in Violation of Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a), and Section 9(a) of the Act, 415 ILCS 5/9(a) (2018);

Count II: Failure to Timely Submit a Complete and Accurate Annual Emissions Report for Calendar Year 2018 for the Fey Facility in Violation of Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), Sections 254.132(a) and 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a) and 254.137(a), and Section 9(a) of the Act, 415 ILCS 5/9(a) (2018).

#### C. Admission of Violations

The Respondent admits to the violations alleged in the Complaint filed in this matter and referenced within Section I.B herein.

# D. Compliance Activities to Date

On or about August 13, 2019, Respondent submitted an Annual Emissions Report for calendar year 2018 for the Corsair Facility.

On or about July16, 2019, Respondent submitted an Annual Emissions Report for calendar year 2018 for the Fey Facility.

On or about April 28, 2020, Respondent submitted Annual Emissions Reports for calendar year 2019 for the Corsair and Fey Facilities.

#### II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act, Board regulations, and Illinois EPA regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2018).

# III. <u>IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE</u>

Section 33(c) of the Act, 415 ILCS 5/33(c) (2018), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

- 1. The Illinois EPA's information gathering responsibilities were hindered by the Respondent's violations thereby threatening human health and the environment.
  - 2. There is social and economic benefit to the Corsair and Fey Facilities.
- 3. Operation of the Facilities were and are suitable for the areas in which they are located.
- 4. The timely submission of Annual Emissions Reports is technically practicable and economically reasonable.
  - 5. Respondent subsequently complied with the Act and the Board regulations.

# IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2018), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency;
- 7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform; and
- 8. whether the respondent has successfully completed a Compliance Commitment Agreement under subsection (a) of Section 31 of this Act to remedy the violations that are the subject of the complaint.

In response to these factors, the Parties to the Stipulation state as follows:

- 1. The Respondent failed to timely submit Annual Emissions Reports for calendar year 2018 for its Corsair and Fey Facilities. As to the Corsair Facility, the violation began on or around May 1, 2019, and was resolved on or around August 13, 2019. As to the Fey Facility, the violation began on or around May 1, 2019, and was resolved on or around July 16, 2019.
  - 2. Respondent was diligent in attempting to come back into compliance with the

Act, and Board regulations, once the Illinois EPA notified it of its noncompliance.

- 3. The civil penalty takes into account any economic benefit realized by the Respondent as a result of avoided or delayed compliance.
- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Ten Thousand Dollars (\$10,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act, Board regulations, and Illinois EPA regulations.
- To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.
  - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.
  - 8. A Compliance Commitment Agreement was not issued in this matter.

# V. <u>TERMS OF SETTLEMENT</u>

### A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Ten Thousand Dollars (\$10,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

#### B. Interest and Default

- 1. If the Respondent fails to make any payment required by this Stipulation on or before the date upon which the payment is due, the Respondent shall be in default and the remaining unpaid balance of the penalty, plus any accrued interest, shall be due and owing immediately. In the event of default, the Complainant shall be entitled to reasonable costs of collection, including reasonable attorney's fees.
  - 2. Pursuant to Section 42(g) of the Act, interest shall accrue on any penalty amount

owed by the Respondent not paid within the time prescribed herein. Interest on unpaid penalties shall begin to accrue from the date such are due and continue to accrue to the date full payment is received. Where partial payment is made on any penalty amount that is due, such partial payment shall be first applied to any interest on unpaid penalties then owing.

### C. Payment Procedures

1. All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency Fiscal Services 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. The case name and case number shall appear on the face of the certified check or money order.
- 3. A copy of the certified check or money order and any transmittal letter shall be sent to:

Karen W. Howard Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602

# D. Future Compliance

1. Respondent shall timely file all future Annual Emission Reports.

- 2. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, shall have the right of entry into and upon the Respondent's Corsair and Fey Facilities which are the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, may take photographs, samples, and collect information, as they deem necessary.
- 3. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act, Board regulations, and Illinois EPA regulations.
- 4. The Respondent shall cease and desist from future violations of the Act, Board regulations, and Illinois EPA regulations that were the subject matter of the Complaint.

# E. Release from Liability

In consideration of the Respondent's payment of the \$10,000.00 penalty, and its commitment to cease and desist as contained in Section V.D.4 above, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act, Board regulations, and Illinois EPA regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on May \_\_\_, 2020. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

a. criminal liability;

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b. liability for future violation of state, federal, local, and common laws and/or regulations;

c. liability for natural resources damage arising out of the alleged violations; and

d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

### F. Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

# G. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

[INTENTIONALLY BLANK]

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

KWAME RAOUL Attorney General State of Illinois	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY:  ELIZABETH WALLACE, Chief Assistant Attorney General Environmental Bureau	BY: CHARLES W. GUNNARSON Chief Legal Counsel
DATE:	DATE: 5/12/2020
H.B. FULLER COMPANY, successor to Adhesive Systems Inc., RESPONDENT	
Ву:	
Its:	
DATE:	

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

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PEOPLE OF THE STATE OF ILLINOIS  KWAME RAOUL Attorney General State of Illinois	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY: /s/ Elizabeth Wallace  ELIZABETH WALLACE, Chief Assistant Attorney General Environmental Bureau	BY:CHARLES W. GUNNARSON Chief Legal Counsel
DATE: June 2, 2020	DATE:
H.B. FULLER COMPANY, successor to Adhesive Systems Inc., RESPONDENT	
By: RYAN ROARK	
Its: <u>Director, Global Operations,</u> Engineering Adhesives	
DATE:	